



Keith Linnell

# Office of the Attorney General

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Dave Freudenthal

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Chief Deputy Attorney General  
Elizabeth C. Gagen

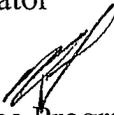
Attorney General  
Bruce A. Salzburg

Division Deputy  
Jay A. Jerde

## ROUTING MEMO

TO: AQD file

THROUGH: Dave Finley  
Administrator

Bob Gill   
Compliance Program Manager

FROM: Nancy Veh   
Sr. Asst. Attorney General

DATE: 1/11/08

RE: *State v. American Colloid Company* - 1st. Jud. Dist. #171-4  
(In re DEQ Notice of Violation Docket No. 4109-07)

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Attached are copies of the following documents for your records:

- ✓ • Complaint (12/10/07)
- Notice of Lawsuit and Request for Waiver of Service (12/10/07)
- Waiver of Service of Summons (12/20/07)
- Joint Motion for Entry of Consent Decree (12/20/07)
- ✓ • Consent Decree (1/4/08) and corresponding Certificate of Service
- copy of settlement check
- Notice of Satisfaction and Request for Termination and Dismissal of Consent Decree (1/7/08)
- Order Terminating and Dismissing Consent Decree (1/11/08) and corresponding Certificate of Service

I am closing my file on this matter. Please call me if you have any questions (7580).

Nancy Vehr  
Wyoming Attorney Generals Office  
123 Capitol Building  
Cheyenne, Wyoming 82001  
(307) 777-6946

IN THE FIRST JUDICIAL DISTRICT COURT  
IN AND FOR LARAMIE COUNTY, STATE OF WYOMING

PEOPLE OF THE STATE OF )  
WYOMING, )  
 )  
Plaintiff, )  
 )  
v. )  
 )  
AMERICAN COLLOID COMPANY, )  
a Delaware corporation, )  
 )  
Defendant. )

Docket No. 11-4

**FILED**

**DEC 10 2007**

**GERRIE E. BISHOP**  
CLERK OF THE DISTRICT COURT

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**COMPLAINT**

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Plaintiff, the People of the State of Wyoming, by and through the Department of Environmental Quality, Air Quality Division ("DEQ/AQD") and Wyoming's Attorney General (collectively referred to hereinafter as "Wyoming"), upon information and belief, alleges:

**NATURE OF ACTION**

1. This is a civil action brought against American Colloid Company, a Delaware corporation ("ACC"), pursuant to Sections 901(a) and 903(c) of the Wyoming Environmental Quality Act ("Act") (WYO. STATS. ANN. §§ 35-11-901(a) and -903(c)(West 2007)), for certain air quality violations at ACC's bentonite clay facility known as the Lovell Plant ("Facility") located in Big Horn County, Wyoming.
2. As set forth in greater detail below, Wyoming alleges that ACC violated certain DEQ air quality permit conditions, Wyoming Air Quality Standards and Regulations ("WAQSR"), and the Wyoming Environmental Quality Act ("Act").
3. Wyoming seeks a civil penalty for these alleged past violations.

**JURISDICTION AND VENUE**

4. This Court has jurisdiction over the subject matter and the parties in this action pursuant to Section 901(a) of the Act. WYO. STAT. ANN. § 35-11-901(a).

5. Laramie County is the proper venue for this action pursuant to Section 903(c) of the Act. WYO. STAT. ANN. § 35-11-903(c).

### **PARTIES**

6. DEQ, pursuant to WYO. STAT. ANN. §§ 35-11-104 and -109, is the executive branch agency of Wyoming state government vested by statute with the responsibility for administering and enforcing the Act, rules promulgated thereunder, and related permits. The DEQ/AQD is also charged with responsibility for administering the Act, the WAQSR, and related permits. WYO. STAT. ANN. § 35-11-110.

7. Defendant American Colloid Company (“ACC”), is a Delaware corporation that owns and/or operates a bentonite clay facility known as the Lovell Plant (“Facility”) located in Big Horn County, Wyoming.

8. ACC is a “person” as defined in Section 103(a)(vi) of the Act and WAQSR Ch. 1 § 3(a). WYO. STAT. ANN. § 35-11-103(a)(vi).

### **STATUTORY AND REGULATORY BACKGROUND**

9. The Act establishes a statutory scheme which is designed in part to enable the State of Wyoming to prevent, reduce and eliminate pollution; to preserve and enhance the State of Wyoming’s air, water and land resources; and, to allow the State of Wyoming to plan the development, use, reclamation and enhancement of its air, land and water resources. WYO. STAT. ANN. § 35-11-102.

10. Any person who violates any provision of Article 2 of the Act, the WAQSR, or any standard or permit adopted pursuant to those provisions, is subject to a penalty not to exceed ten thousand dollars (\$10,000.00) for each violation for each day during which the violation continues, a temporary or permanent injunction, or both a penalty and an injunction. WYO. STAT. ANN. § 35-11-901.

### **BACKGROUND - AQD OPERATING PERMITTING PROGRAM**

11. WYO. STAT. ANN. § 35-11-203(a) defines source categories subject to the DEQ/AQD operating permit program. In pertinent part, these sources include any stationary source or group of sources that: “(A) Has the potential to emit one hundred

(100) tons or more per year of any pollutant regulated under the Clean Air Act and is a major stationary source as defined in Section 302 of the Clean Air Act” or “(B) Has the potential to emit ten (10) tons per year of any single hazardous air pollutant or twenty-five (25) tons per year of any combination of hazardous air pollutants as defined by Section 112 of the Clean Air Act.”

12. WYO. STAT. ANN. § 35-11-203(b) states, “After the effective date of the operating permit program authorized under W.S. 35-11-203 through 35-11-212, it shall be unlawful for any person to violate any requirement of a permit issued under the operating permit program or to operate any source required to have a permit under this section, without having complied with the provisions of the operating permit program.”

13. WYO. STAT. ANN. § 35-11-801(a) provides in pertinent part, “In granting permits, the director may impose such conditions as may be necessary to accomplish the purpose of this act which are not inconsistent with the existing rules, regulations and standards.”

14. WAQSR Ch. 6 § 3 prescribes the applicability and procedures for issuing permits to sources under Wyoming’s operating permit program.

15. WAQSR Ch. 6 § 3(a) states that all major sources, “are subject to the operating permit requirements of this section.”

16. WAQSR Ch. 6 § 3(d)(ii) states, “Except as provided in this paragraph or in Chapter 6, Section 3(d)(iii), no source requiring an operating permit under Chapter 6, Section 3 may operate after the time that it is required to submit a timely and complete application, except in compliance with a permit issued under this section.”

17. WAQSR Ch. 6 § 3(h)(i)(F)(I) requires the permit to include a provision stating: “The permittee must comply with all conditions of the operating permit. Any permit noncompliance constitutes a violation of the Act [CAA], Article 2 of the Wyoming Environmental Quality Act and the WAQSR and is grounds for

enforcement action; for permit termination, revocation and reissuance, or modification; or for denial of a permit renewal application.”

**CLAIM I**  
**Failure to Comply with Condition F1 of Permit 3-1-133**  
**(Annual Operating Hours for DC-01)**

18. DEQ/AQD repeats and incorporates by this reference the allegations contained in paragraphs 1 through 17 of this Complaint.

19. ACC owns or operates a bentonite clay facility known as the Lovell Plant (“Facility”) located in Big Horn County, Wyoming.

20. The Facility, including its Fluidized Bed Dryer Baghouse (DC-01) is subject to the DEQ/AQD’s operating permitting program.

21. On or about February 16, 2006, the DEQ/AQD issued permit no. 3-1-133 to ACC for the Facility.

22. Condition F1 of permit no. 3-1-133 limited the annual operating hours of DC-01 to 5,000 hours per year.

23. The DEQ/AQD received ACC’s Annual Compliance Certification and Semiannual Monitoring Report (Report) for the Facility on or about January 31, 2007.

24. ACC’s Report indicated that the DC-01 operated 5,751 hours in 2006.

25. Based upon the results of DEQ/AQD’s review, and on information and belief, the DEQ/AQD alleges that ACC violated the Act, the WAQSR, and permit no. 3-1-133 by failing to comply with the annual operating hour limit of condition F1 of permit no. 3-1-133 for the Facility’s DC-01 for 2006.

26. Pursuant to WYO. STAT. ANN. § 35-11-701, the DEQ/AQD issued Notice of Violation Docket No. 4109-07 (“NOV”) to ACC on July 12, 2007, alleging in part that ACC violated the Act, the WAQSR, and permit no. 3-1-133 by failing to comply with condition F1 of permit no. 3-1-133 for the Facility’s DC-01 for 2006.

27. Any person who violates any provision of Article 2 of the Act, the WAQSR, or any standard or permit adopted pursuant to those provisions, is subject to a penalty not to exceed ten thousand dollars (\$10,000.00) for each violation for

each day during which the violation continues, a temporary or permanent injunction, or both a penalty and an injunction. WYO. STAT. ANN. § 35-11-901(a).

**CLAIM II**  
**Failure to Comply with Condition F1 of Permit 3-1-133**  
**(Annual Operating Hours for DC-04)**

28. DEQ/AQD repeats and incorporates by this reference the allegations contained in paragraphs 1 through 27 of this Complaint.

29. ACC owns or operates a bentonite clay facility known as the Lovell Plant ("Facility") located in Big Horn County, Wyoming.

30. The Facility, including its #1 and #2 Raymond Mill Baghouse (DC-04), is subject to the DEQ/AQD's operating permitting program.

31. On or about February 16, 2006, the DEQ/AQD issued permit no. 3-1-133 to ACC for the Facility.

32. Condition F1 of permit no. 3-1-133 limited the annual operating hours of DC-04 to 7,200 hours per year.

33. The DEQ/AQD received ACC's Annual Compliance Certification and Semiannual Monitoring Report (Report) for the Facility on or about January 31, 2007.

34. ACC's Report indicated that the DC-04 operated 7,441 hours in 2006.

35. Based upon the results of DEQ/AQD's review, and on information and belief, the DEQ/AQD alleges that ACC violated the Act, the WAQSR, and permit no. 3-1-133 by failing to comply with the annual operating hour limit of condition F1 of permit no. 3-1-133 for the Facility's DC-04 for 2006.

36. Pursuant to WYO. STAT. ANN. § 35-11-701, the DEQ/AQD issued Notice of Violation Docket No. 4109-07 ("NOV") to ACC on July 12, 2007, alleging in part that ACC violated the Act, the WAQSR, and permit no. 3-1-133 by failing to comply with condition F1 of permit no. 3-1-133 for the Facility's DC-04 for 2006.

37. Any person who violates any provision of Article 2 of the Act, the WAQSR, or any standard or permit adopted pursuant to those provisions, is subject to a penalty not to exceed ten thousand dollars (\$10,000.00) for each violation for

each day during which the violation continues, a temporary or permanent injunction, or both a penalty and an injunction. WYO. STAT. ANN. § 35-11-901(a).

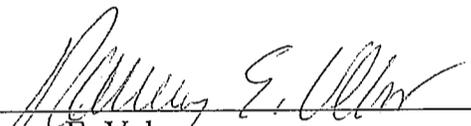
**WHEREFORE**, Plaintiff prays that:

A. This Court enter judgment in favor of the Plaintiff on the Claims asserted;

B. This Court assess appropriate penalties against Defendant ACC as provided in Section 901(a) and 903(c) of the Act, WYO. STAT. ANN. §§ 35-11-901(a) and -903(c); and

C. This Court award such other and further relief as it deems appropriate.

**DATED** this 10<sup>th</sup> day of December, 2007.

  
\_\_\_\_\_  
Nancy E. Vehr  
Sr. Assistant Attorney General  
123 Capitol Building  
Cheyenne, WY 82002  
(307) 777-6946

IN THE FIRST JUDICIAL DISTRICT COURT  
IN AND FOR LARAMIE COUNTY, STATE OF WYOMING

PEOPLE OF THE STATE OF )  
WYOMING, )  
 )  
Plaintiff, )  
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v. )  
 )  
AMERICAN COLLOID COMPANY, )  
a Delaware corporation, )  
 )  
Defendant. )

Docket No. 171-4

**FILED**

JAN 04 2008

GERRIE E. BISHOP  
CLERK OF THE DISTRICT COURT

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**CONSENT DECREE**

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The Wyoming Department of Environmental Quality, Air Quality Division ("DEQ/AQD") in the name of the People of the State of Wyoming as Plaintiff, pursuant to Sections 901(a) and 903(c) of the Wyoming Environmental Quality Act ("Act"), WYO. STATS. ANN. §§35-11-901(a) and 903(c) (West 2007), has filed a Complaint against Defendant American Colloid Company, a Delaware corporation ("ACC"), for certain air quality violations at their bentonite clay facility known as the Lovell Plant ("Facility") located in Big Horn County, Wyoming, in violation of the Act, the Wyoming Air Quality Standards & Regulations ("WAQSR"), and permit no. 3-1-133. DEQ/AQD and ACC (collectively referred to hereinafter as "Parties"), and the Court by entering this Consent Decree finds, that this Consent Decree has been negotiated by the Parties at arms length and in good faith and will avoid or settle certain litigation among the Parties, and that this Consent Decree is fair, reasonable and in the public interest. THEREFORE, the Parties, by and through their respective attorneys, have agreed to the following terms for resolving this litigation prior to trial, before the taking of evidence, without the adjudication or admission of any issue of fact or law, and with the consent of the Parties, IT IS HEREBY ORDERED, ADJUDGED, and DECREED as follows:

## **I. Jurisdiction**

This Court has jurisdiction over the subject matter and parties in this civil action under Section 901(a) of the Act (WYO. STAT. ANN. § 35-11-901(a)) and venue is proper in Laramie County under Section 903(c) of the Act (WYO. STAT. ANN. § 35-11-903(c)).

## **II. Parties**

A. ACC is a Delaware Corporation and is the owner and/or operator of the Facility.

B. DEQ/AQD is the agency of Wyoming state government responsible for enforcing the Act, the WAQSR, the State Implementation Plan (“SIP”) adopted pursuant to the federal Clean Air Act as amended, and permits issued pursuant to those provisions including permit no. 3-1-133.

## **III. Background**

### **A. ACC**

1. ACC owns and/or operates the Facility.

2. ACC holds various DEQ/AQD permits relating to the Facility

including permit no. 3-1-133.

### **B. DEQ/AQD Operating Permit Program**

1. WYO. STAT. ANN. § 35-11-203(a) defines source categories subject to the DEQ/AQD operating permit program. In pertinent part, these sources include any stationary source or group of sources that: “(A) Has the potential to emit one hundred (100) tons or more per year of any pollutant regulated under the Clean Air Act and is a major stationary source as defined in Section 302 of the Clean Air Act” or “(B) Has the potential to emit ten (10) tons per year of any single hazardous air pollutant or twenty-five (25) tons per year of any combination of hazardous air pollutants as defined by Section 112 of the Clean Air Act.”

2. WYO. STAT. ANN. § 35-11-203(b) states, “After the effective date of the operating permit program authorized under W.S. 35-11-203 through 35-11-212, it shall be unlawful for any person to violate any requirement of a permit issued under the operating

permit program or to operate any source required to have a permit under this section, without having complied with the provisions of the operating permit program.”

3. WYO. STAT. ANN. § 35-11-801(a) provides in pertinent part, “In granting permits, the director may impose such conditions as may be necessary to accomplish the purpose of this act which are not inconsistent with the existing rules, regulations and standards.”

4. WAQSR Ch. 6 § 3 prescribes the applicability and procedures for issuing permits to sources under Wyoming’s operating permit program.

5. WAQSR Ch. 6 § 3(a) states that all major sources, “are subject to the operating permit requirements of this section.”

6. WAQSR Ch. 6 § 3(d)(ii) states, “Except as provided in this paragraph or in Chapter 6, Section 3(d)(iii), no source requiring an operating permit under Chapter 6, Section 3 may operate after the time that it is required to submit a timely and complete application, except in compliance with a permit issued under this section.”

7. WAQSR Ch. 6 § 3(h)(i)(F)(I) requires the permit to include a provision stating: “The permittee must comply with all conditions of the operating permit. Any permit noncompliance constitutes a violation of the Act [CAA], Article 2 of the Wyoming Environmental Quality Act and the WAQSR and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification; or for denial of a permit renewal application.”

8. Pursuant to WYO. STAT. ANN. § 35-11-701, the DEQ/AQD issued Notice of Violation Docket No. 4109-07 (“NOV”) to ACC on July 12, 2007, alleging in part that ACC violated the Act, the WAQSR, and permit no. 3-1-133 by failing to comply with the annual operating hour limit of condition F1 of permit no 3-1-133 for the Facility’s DC-01 and DC-04 for 2006.

9. Any person who violates any provision of Article 2 of the Act or any rule, regulation, standard or permit issued or adopted pursuant to those provisions may be subject to a penalty not to exceed ten thousand dollars (\$10,000.00) for each violation for

each day during which the violation continues, a temporary or permanent injunction, or both a penalty and an injunction. WYO. STAT. ANN. § 35-11-901.

#### **IV. Settlement**

A. Within thirty (30) days after notice to ACC of entry by the Court of this Consent Decree, ACC, without admitting any of the facts alleged in the NOV or Complaint and without admitting liability or failure to comply with operating permit requirements, agrees to pay to the DEQ/AQD the sum of ten thousand dollars and no cents (\$10,000.00) as a full and complete cash payment to resolve this matter ("Settlement Amount"). The check shall be made payable to the Department of Environmental Quality and shall be delivered to Nancy Vehr, Sr. Assistant Attorney General, Wyoming Attorney General's Office, 123 Capitol Building, Cheyenne, Wyoming 82002.

B. Payment of the Settlement Amount shall constitute full satisfaction of ACC's obligations under this Consent Decree.

#### **V. Release and Covenant Not to Sue and Dismissal With Prejudice**

A. DEQ/AQD agrees that payment of the Settlement Amount as specified in Section IV.A. of this Consent Decree shall constitute full satisfaction of the claim against ACC that DEQ/AQD alleged in the Complaint initiating this action or in DEQ Notice of Violation Docket No. 4109-07.

B. In consideration of the Settlement Amount paid by ACC as specified under Section IV.A of this Consent Decree, DEQ/AQD and the State of Wyoming hereby release and covenant not to sue ACC, its respective successors, assigns, affiliates, insurers, parent companies or subsidiaries, officers, directors, employees, agents and/or representatives as to any common law claims, statutory claims, or other claims or causes of action which arise out of the facts, allegations, alleged violations, transactions, or events which were alleged in the Complaint or in the NOV on the basis of knowledge DEQ/AQD actually had at the time of issuing the NOV.

C. This covenant not to sue is expressly conditioned upon the complete and satisfactory performance by ACC as specified in Section IV.A. of this Consent Decree.

D. Within thirty (30) days after payment by ACC of the Settlement Amount subject to the conditions stated in Section IV, the DEQ/AQD will request that the Court terminate this Consent Decree and dismiss this action with prejudice to all claims which were made in this lawsuit.

E. The terms of Section IV and V shall survive termination of the Consent Decree.

#### **VI. Parties Bound**

A. This Consent Decree shall apply to and be binding upon ACC, its successors and assigns and upon the DEQ and the State of Wyoming.

B. The Parties do not intend to create in any other individual or entity the status of third party beneficiary, and this Consent Decree shall not be construed so as to create such status. The rights, duties and obligations contained in this Consent Decree shall operate among the Parties to this Consent Decree.

C. Nothing in this Consent Decree relieves ACC of its duty to comply with the Act, WAQSR, Wyoming's SIP, the federal Clean Air Act, and rules regulations and standards adopted thereunder including any permit requirements.

D. This Consent Decree is not and shall not be construed to be a permit or permit modification issued pursuant to any federal, state, or local statute, ordinance or regulation. ACC shall remain solely responsible for its compliance with the terms of this Consent Decree, all permits, and all applicable federal, state and local laws and regulations.

#### **VII. Terms Not Severable**

The terms of this Consent Decree, which embodies the comprehensive stipulated settlement between the Parties, are not severable.

#### **VIII. Reservation of Rights**

A. By signing this Consent Decree, ACC neither admits nor denies that it violated any provision of the Act, the WAQSR, Wyoming's SIP, the federal Clean Air Act, or permits issued pursuant to such authority including permit no. 3-1-133. By entering into this Consent Decree, ACC neither admits nor denies the validity of any allegation contained in the NOV or the Complaint.

B. DEQ and the State of Wyoming reserve all legal and equitable remedies available to enforce the provisions of this Consent Decree, including seeking injunctive relief and/or civil penalties.

C. DEQ and the State of Wyoming do not waive sovereign immunity by entering into this Consent Decree and retain immunity and all defenses available to them as sovereigns under all state and federal law, except that any of the Parties may bring an action to seek interpretation or enforcement of this Consent Decree. Each party shall bear its own costs, fees, and expenses in any such action.

**IX. Termination of Consent Decree**

Except as otherwise provided in Section V, the terms and conditions of this Consent Decree shall terminate upon the DEQ/AQD's filing of written notice to the Court confirming the completion of ACC's obligations under this Consent Decree and the Court's entry of a Termination and Dismissal order.

**X. Attorneys' Fees/Costs of Action**

Each Party agrees to pay its own attorneys fees and costs of this action.

**XI. Retention of Jurisdiction**

The Court shall retain jurisdiction to enforce the terms and conditions of this Consent Decree, to enter such orders as are appropriate under the Consent Decree, and to resolve all disputes as may be necessary or appropriate for the construction or to carry out the terms of this Consent Decree until it is terminated as provided above.

**XII. Authority**

The signatories certify that they are duly authorized to bind their respective Parties to this Consent Decree.

DATED this 31 day of Dec, 2007.

*S/ Nicholas S. Koblitz*

DISTRICT COURT JUDGE

c: Nancy Vehr, Sr. Asst. AG

STATE OF WYOMING COUNTY OF LARAMIE, SS CHEYENNE  
I Gerrie E. Bishop, Clerk of the District Court in and for the County of Laramie, Wyoming, do hereby certify that the within and foregoing is a full true and correct copy of the original thereof as the same appears on file or of record in my office and that the same is in full force and effect as of this date.  
Witness my hand and seal of said court this 31 day of Dec, 2007.  
GERRIE E. BISHOP  
Clerk of District Court  
By *[Signature]*  
Deputy

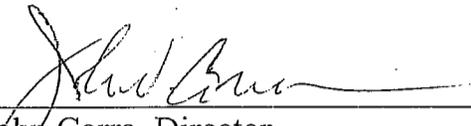
WE HEREBY CONSENT to the entry of this Consent Decree:

FOR THE WYOMING DEPARTMENT OF ENVIRONMENTAL QUALITY:

Date: 12/3, 2007

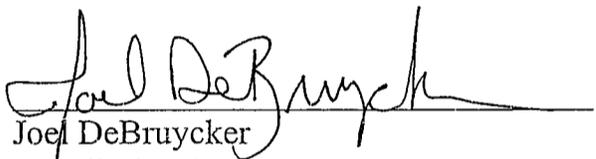
By:   
David Finley  
Administrator, Air Quality Division

Date: 12/4, 2007

By:   
John Corra, Director  
Department of Environmental Quality

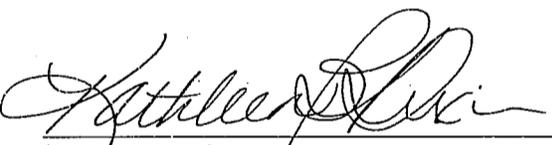
FOR AMERICAN COLLOID COMPANY:

Date: Oct 30, 2007

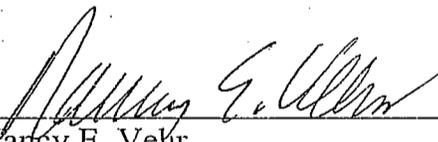
By:   
Joel DeBruycker  
Lovell Plant Manager

APPROVAL AS TO FORM:

Date: Oct. 18, 2007

By:   
Kathleen Dixon  
Chapin & Dixon, LLP  
104 South Wolcott, Suite 600  
Casper, WY 82601  
(307) 234-7321  
Attorney for ACC

Date: October 17, 2007

By:   
Nancy E. Veltr  
Attorney General's Office  
123 Capitol Building  
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(307) 777-6946  
Attorney for DEQ/AQD