

Keith Guille

IN THE FIRST JUDICIAL DISTRICT COURT  
IN AND FOR LARAMIE COUNTY, STATE OF WYOMING

PEOPLE OF THE STATE OF )  
WYOMING, )  
 )  
Plaintiff, )  
 )  
v. )  
 )  
SINCLAIR CASPER REFINING )  
COMPANY, a Wyoming corporation, )  
 )  
Defendant. )

Docket No. 172-011

**FILED**

JUL - 3 2008

GERRIE E. BISHOP  
CLERK OF THE DISTRICT COURT

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**CONSENT DECREE**

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The Wyoming Department of Environmental Quality, Air Quality Division ("DEQ/AQD") in the name of the People of the State of Wyoming as Plaintiff, pursuant to Sections 901(a) and 903(c) of the Wyoming Environmental Quality Act ("Act"), WYO. STAT. ANN. §§35-11-901(a) and 903(c) (West 2007), has filed a Complaint against Defendant Sinclair Casper Refining Company, a Wyoming corporation ("Sinclair"), alleging that Sinclair failed to conduct NOx emission testing on the B-3 No. 4 Crude Heater (HT-2021) at least once during the permit term at the Sinclair Casper Refinery facility ("Facility") located in Natrona County, Wyoming, in violation of the Act, the Wyoming Air Quality Standards and Regulations ("WAQSR") and condition no. F17(b) of DEQ/AQD Permit 30-151-1. The DEQ/AQD and Sinclair (collectively referred to hereinafter as "Parties") and the Court by entering this Consent Decree finds that this Consent Decree has been negotiated by the Parties at arms length and in good faith and will avoid or settle certain litigation among the Parties, and that this Consent Decree is fair, reasonable and in the public interest. THEREFORE, the Parties, by and through their respective attorneys, have agreed to the following terms for resolving this litigation prior to trial, before the taking of evidence, without the adjudication or admission of any issue of fact or law, and with the consent of the Parties, IT IS HEREBY ORDERED, ADJUDGED, and DECREED as follows:

## I. Jurisdiction

This Court has jurisdiction over the subject matter and parties in this civil action under Section 901(a) of the Act (WYO. STAT. ANN. § 35-11-901(a)) and venue is proper in Laramie County under Section 903(c) of the Act (WYO. STAT. ANN. § 35-11-903(c)).

## II. Parties

A. Sinclair is a Wyoming corporation and is the owner and/or operator of the Facility located in Natrona County, Wyoming.

B. DEQ/AQD is the agency of Wyoming state government responsible for enforcing the Act, the WAQSR, the State Implementation Plan (“SIP”) adopted pursuant to the federal Clean Air Act as amended, and permits issued pursuant to those provisions, including DEQ/AQD Permit 30-151-1.

## III. Background

### A. Sinclair

1. Sinclair owns and/or operates the Facility.

2. The Facility is subject to various regulatory requirements and permits, including DEQ/AQD Permit 30-151-1.

### B. DEQ/AQD’s Operating Permit Program and DEQ/AQD Permit 30-151-1.

1. WYO. STAT. ANN. § 35-11-203(a) defines source categories subject to the DEQ/AQD operating permit program. In pertinent part, these sources include any stationary source or group of sources that: “Has the potential to emit one hundred (100) tons or more per year of any pollutant regulated under the Clean Air Act and is a major stationary source as defined in Section 302 of the Clean Air Act.”

2. WYO. STAT. ANN. § 35-11-203(b) states, “After the effective date of the operating permit program authorized under W.S. 35-11-203 through 35-11-212, it shall be unlawful for any person to violate any requirement of a permit issued under the operating permit program or to operate any source required to have a permit under this section, without having complied with the provisions of the operating permit program.”

3. WYO. STAT. ANN. § 35-11-801(a) provides in pertinent part, “In granting permits, the director may impose such conditions as may be necessary to accomplish

the purpose of this act [Wyoming's Environmental Quality Act] which are not inconsistent with the existing rules, regulations and standards.”

4. Chapter 6, section 3 of the WAQSR prescribes the applicability and procedures for issuing permits to sources pursuant to Wyoming's operating permit program.

5. Chapter 6, section 3(a) of the WAQSR states that any major source, “[is] subject to the operating permit requirements of this section.”

6. Chapter 6, section 3(d)(ii) of the WAQSR states, “Except as provided in this paragraph or in Chapter 6, Section 3(d)(iii), no source requiring an operating permit under Chapter 6, Section 3 may operate after the time that it is required to submit a timely and complete application, except in compliance with a permit issued under this section.”

7. Chapter 6, section 3(h)(i)(F)(I) of the WAQSR mandates the operating permit include a provision stating: “The permittee must comply with all conditions of the operating permit. Any permit noncompliance constitutes a violation of the Act [CAA], Article 2 of the Wyoming Environmental Quality Act and the WAQSR and is grounds for enforcement action; for permit termination, revocation and reissuance, or modification; or for denial of a permit renewal application.”

8. On November 24, 2004, DEQ/AQD issued Permit 30-151-1 to Sinclair for the Facility.

9. Condition no. F17(b) of DEQ/AQD Permit 30-151-1 states, “The permittee shall test the ... B-3 No. 4 Crude Heater (unit HT-2021) ... at least once during the permit term to assess compliance with the NOx emission limits in condition F5 of this permit ....”

10. Pursuant to WYO. STAT. ANN. § 35-11-701, the DEQ/AQD issued Notice of Violation Docket No. 4108-07 (“NOV”) to Sinclair on July 12, 2007, alleging Sinclair violated the Act, the WAQSR, and DEQ/AQD Permit 30-151-1 by failing to comply with condition no. F17(b).

11. Any person who violates any provision of Article 2 of the Act or any rule, regulation, standard or permit issued or adopted pursuant to those provisions may be subject to a penalty not to exceed ten thousand dollars (\$10,000.00) for each violation for

each day during which the violation continues, a temporary or permanent injunction, or both a penalty and an injunction. WYO. STAT. ANN. § 35-11-901.

#### **IV. Settlement**

A. Within thirty (30) days after notice to Sinclair of entry by the Court of this Consent Decree, Sinclair, without admitting any of the facts alleged in the NOV or Complaint and without admitting liability or failure to comply with regulatory or permit requirements, agrees to pay to the DEQ/AQD the sum of fifteen thousand dollars and no cents (\$15,000.00) as a full and complete cash payment to resolve this matter (“Stipulated Penalty Amount”). The check shall be made payable to the Department of Environmental Quality and shall be delivered to Nancy Vehr, Sr. Asst. Attorney General, Wyoming Attorney General’s Office, 123 Capitol Building, Cheyenne, Wyoming 82002.

B. Payment of the Stipulated Penalty Amount shall constitute full satisfaction of Sinclair’s obligations under this Consent Decree.

#### **V. Release and Covenant Not to Sue and Dismissal With Prejudice**

A. DEQ/AQD agrees that payment of the Stipulated Penalty Amount as specified in Section IV.A. of this Consent Decree shall constitute full satisfaction of the claims alleged in the Complaint initiating this action or in DEQ Notice of Violation Docket No. 4108-07.

B. In consideration of the Stipulated Penalty Amount paid by Sinclair as specified under Section IV.A of this Consent Decree, DEQ/AQD and the State of Wyoming hereby release and covenant not to sue Sinclair, its respective successors, assigns, affiliates, parents, officers, directors, employees and representatives, as to any common law claims, statutory claims, or other claims or causes of action which arise out of the facts, transactions, or events which were alleged in the Complaint or in the NOV on the basis of knowledge DEQ/AQD actually had at the time of issuing the NOV.

C. This covenant not to sue is expressly conditioned upon the complete and satisfactory performance by Sinclair as specified in Section IV.A. of this Consent Decree.

D. Within thirty (30) days after payment by Sinclair of the Stipulated Penalty Amount subject to the conditions stated in Section IV, the DEQ/AQD will request that the

Court terminate this Consent Decree and dismiss this action with prejudice to all claims which were made in this lawsuit.

E. The terms of Section IV and V shall survive termination of the Consent Decree.

## **VI. Parties Bound**

A. This Consent Decree shall apply to and be binding upon Sinclair, its successors and assigns and upon the DEQ and the State of Wyoming.

B. The Parties do not intend to create in any other individual or entity the status of third party beneficiary, and this Consent Decree shall not be construed so as to create such status. The rights, duties and obligations contained in this Consent Decree shall operate among the Parties to this Consent Decree.

C. Nothing in this Consent Decree relieves Sinclair of its duty to comply with the Act, WAQSR, Wyoming's SIP, the federal Clean Air Act, and rules, regulations and standards adopted thereunder including DEQ/AQD Permit 30-151-1 or any other permit requirements.

D. This Consent Decree is not and shall not be construed to be a permit or permit modification issued pursuant to any federal, state, or local statute, ordinance or regulation. Sinclair shall remain solely responsible for its compliance with the terms of this Consent Decree, all permits, and all applicable federal, state and local laws and regulations.

## **VII. Terms Not Severable**

The terms of this Consent Decree, which embody the comprehensive stipulated settlement between the Parties, are not severable.

## **VIII. Reservation of Rights**

A. By signing this Consent Decree, Sinclair neither admits nor denies that it violated any provision of the Act, the WAQSR, Wyoming's SIP, the federal Clean Air Act, DEQ/AQD Permit 30-151-1 or any other permits issued pursuant to such authority. By entering into this Consent Decree, Sinclair neither admits nor denies the validity of any allegation contained in the NOV or the Complaint.

B. DEQ and the State of Wyoming reserve all legal and equitable remedies available to enforce the provisions of this Consent Decree, including seeking injunctive relief and/or civil penalties.

C. DEQ and the State of Wyoming do not waive sovereign immunity by entering into this Consent Decree and retain immunity and all defenses available to them as sovereigns under all state and federal law, except that any of the Parties may bring an action to seek interpretation or enforcement of this Consent Decree. Each party shall bear its own costs, fees, and expenses in any such action.

**IX. Termination of Consent Decree**

Except as otherwise provided in Section V, the terms and conditions of this Consent Decree shall terminate upon the DEQ/AQD's filing of written notice to the Court confirming the completion of Sinclair's obligations under this Consent Decree and the Court's entry of a Termination and Dismissal order.

**X. Attorneys' Fees/Costs of Action**

Each Party shall bear its own attorneys fees and costs of this action.

**XI. Retention of Jurisdiction**

The Court shall retain jurisdiction to enforce the terms and conditions of this Consent Decree, to enter such orders as are appropriate under the Consent Decree, and to resolve all disputes as may be necessary or appropriate for the construction or to carry out the terms of this Consent Decree until it is terminated as provided above.

**XII. Authority**

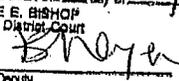
The signatories certify that they are duly authorized to bind their respective Parties to this Consent Decree.

DATED this 2 day of July, 2008.

s/ 

DISTRICT COURT JUDGE

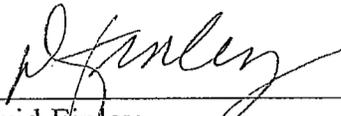
c: Nancy Vehr, Sr. Asst. AG

STATE OF WYOMING COUNTY OF LARAMIE, SS CHEYENNE  
I, Gerrie E. Bishop, Clerk of the District Court in and for the County of Laramie, Wyoming, do hereby certify that the within and foregoing is a full true and correct copy of the original thereof as the same appears on file or of record in my office and that the same is in full force and effect as of this date.  
Witness my hand and seal of said court this 2 day of July, 2008.  
GERRIE E. BISHOP  
Clerk of District Court  
  
By \_\_\_\_\_  
Deputy

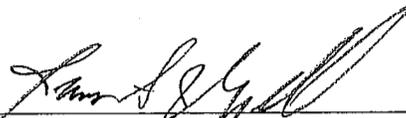
WE HEREBY CONSENT to the entry of this Consent Decree:

FOR THE WYOMING DEPARTMENT OF ENVIRONMENTAL QUALITY:

Date: 6/11, 2008

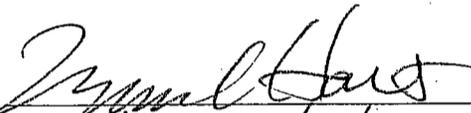
By:   
David Furley  
Administrator, Air Quality Division

Date: 6/11, 2008

By:   
John Corra, Director  
Department of Environmental Quality

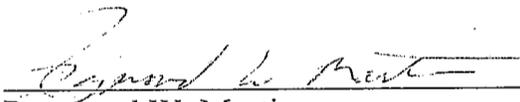
FOR SINCLAIR CASPER REFINING COMPANY:

Date: 6/2, 2008

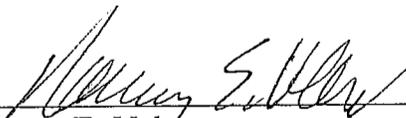
By:   
Name: Lynn Colbert  
Title: Secretary & General Counsel  
Sinclair Casper Refining Company

APPROVAL AS TO FORM:

Date: 5/20/08, 2008

By:   
Raymond W. Martin  
Sundahl, Powers, Kapp & Martin  
P.O. Box 328  
Cheyenne, WY 82003-0328  
(307) 632-6421  
Attorney for Sinclair

Date: 5/16, 2008

By:   
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Attorney for DEQ/AQD